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(Original Signature of Member)

119TH CONGRESS
1ST SESSION

H. R. _____

To direct the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, to establish a board to review certain designations that a substance used in food is generally recognized as safe, with respect to the intended use of such substance, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. LAWLER introduced the following bill; which was referred to the
Committee on _____

A BILL

To direct the Secretary of Health and Human Services, acting through the Commissioner of Food and Drugs, to establish a board to review certain designations that a substance used in food is generally recognized as safe, with respect to the intended use of such substance, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “GRAS Oversight and
3 Transparency Act”.

4 **SEC. 2. GRAS REVIEW BOARD; REVOCATION OF CERTAIN**
5 **GRAS DESIGNATIONS.**

6 (a) ESTABLISHMENT.—The Secretary of Health and
7 Human Services, acting through the Commissioner of
8 Food and Drugs, (in this section referred to as the “Sec-
9 retary”) shall establish a board (in this section referred
10 to as the “Board”) to review the validity of covered GRAS
11 designations.

12 (b) MEMBERSHIP.—

13 (1) IN GENERAL.—

14 (A) VOTING MEMBERS.—The Board shall
15 be composed of the following voting members:

16 (i) The Secretary of Health and
17 Human Services.

18 (ii) The Secretary of Agriculture.

19 (iii) Two representatives of the
20 Human Foods Program of the Food and
21 Drug Administration, to be appointed by
22 the Secretary.

23 (iv) One representative of each of the
24 following organizations, to be appointed by
25 the Secretary:

1 (I) The Office of the Chief Coun-
2 sel of the Food and Drug Administra-
3 tion.

4 (II) The Office of the Chief Sci-
5 entist of the Department of Agri-
6 culture.

7 (III) The Office of the General
8 Counsel of the Department of Agri-
9 culture.

10 (IV) The Food Safety and In-
11 spection Service of the Department of
12 Agriculture.

13 (V) The Center for Nutrition
14 Policy and Promotion of the Depart-
15 ment of Agriculture.

16 (VI) The Agricultural Research
17 Service of the Department of Agri-
18 culture.

19 (VII) The Public Health and In-
20 tegrated Toxicology Division of the
21 Environmental Protection Agency.

22 (B) NON-VOTING MEMBERS.—The Board
23 shall be composed of the following non-voting
24 members, to be appointed by the Secretary:

1 (i) An academic expert in food toxicology.
2

3 (ii) A representative from the food
4 manufacturing industry.

5 (2) CHAIRPERSON.—The Secretary shall designate a chairperson of the Board from among the
6 voting members described in paragraph (1).
7

8 (3) TERMS.—Each voting and non-voting member of the Board appointed by the Secretary shall be
9 appointed for a term of five years.
10

11 (4) COMPENSATION.—Each member of the Board shall serve without compensation.
12

13 (c) DUTIES.—

14 (1) IN GENERAL.—The Board shall carry out a review of each covered GRAS designation in accordance with the requirements of this subsection.
15
16

17 (2) STAGES OF REVIEW.—In carrying out the review, the Board shall—
18

19 (A) identify the scope of covered GRAS designations by soliciting the participation of food manufacturers under subsection (d);
20
21

22 (B) categorize each covered GRAS designation so identified into a tier 1, tier 2, or tier 3 review category, with tier 1 indicating the highest priority for review;
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24
25

1 (C) carry out a review of the covered
2 GRAS designations in each review category to
3 determine the validity of each such designation;
4 and

5 (D) report the results of each such review
6 in accordance with subsection (f).

7 (3) NOTIFICATION RECOMMENDING REVOCA-
8 TION OF GRAS DESIGNATION.—Not later than 90
9 days after the date on which the Board completes
10 the review of a covered GRAS designation under
11 paragraph (2)(C), the Board shall notify the Sec-
12 retary and Congress of—

13 (A) a determination that the substance
14 that is the subject of such designation has not
15 been shown to be safe; and

16 (B) a recommendation that the Secretary
17 revoke such designation under subsection (e).

18 (d) PARTICIPATION OF FOOD MANUFACTURERS.—

19 (1) IN GENERAL.—The Secretary shall require
20 a food manufacturer to provide to the Board, not
21 later than 90 days after the date of enactment of
22 this Act, a notice that—

23 (A) identifies each covered GRAS designa-
24 tion attributable to such manufacturer; and

1 (B) contains any other such information
2 the Board determines to be appropriate.

3 (2) FAILURE TO COMPLY.—If a food manufac-
4 turer does not comply with paragraph (1), the Sec-
5 retary may take actions to require such compliance,
6 including—

7 (A) imposing a civil penalty on such manu-
8 facturer in accordance with the amounts de-
9 scribed in section 307(a) of the Federal Food,
10 Drug, and Cosmetic Act (21 U.S.C. 335b(a));
11 or

12 (B) with respect to a substance subject to
13 a covered GRAS designation attributable to
14 such manufacturer—

15 (i) treating such substance as an un-
16 approved food additive under section 409
17 of the Federal Food, Drug, and Cosmetic
18 Act (21 U.S.C. 348); and

19 (ii) deeming such substance to be un-
20 safe under such section as appropriate.

21 (e) REVOCATION OF CERTAIN GRAS DESIGNA-
22 TIONS.—

23 (1) IN GENERAL.—Upon receiving a notification
24 under subsection (c)(3), the Secretary may, using
25 evidence before the Secretary, revoke a covered

1 GRAS designation in accordance with the require-
2 ments under paragraph (2).

3 (2) REQUIREMENTS FOR REVOCATION.—If the
4 Secretary decides to revoke a covered GRAS des-
5 ignation under paragraph (1), the Secretary shall—

6 (A) notify the food manufacturer that pro-
7 vided a notice identifying such designation
8 under subsection (d) of such decision, including
9 a description of the evidence used in making
10 such decision;

11 (B) provide 180 days for such manufac-
12 turer to provide sufficient scientific evidence
13 that the substance subject to such designation
14 is shown to be safe;

15 (C) review such decision using any such
16 evidence; and

17 (D) notify such manufacturer of the out-
18 come of such review, including a description of
19 how the Secretary carried out such review.

20 (3) COMPLIANCE WITH REVOCATION.—The Sec-
21 retary shall establish procedures to ensure a manu-
22 facturer complies with a revocation of a covered
23 GRAS designation under this subsection, including
24 an appropriate timeline for ceasing distribution of

1 any substance subject to such designation and recall-
2 ing such substance.

3 (f) REPORTS.—

4 (1) IN GENERAL.—The Board shall submit to
5 the Secretary and Congress, and make publicly
6 available on the website of the Food and Drug Ad-
7 ministration, a report containing—

8 (A) information related to the review car-
9 ried out under subsection (c); and

10 (B) any recommendation related to such
11 review, including whether the Board made a no-
12 tification under subsection (c)(3).

13 (2) TIMING OF REPORTS.—A report shall be
14 submitted under paragraph (1)—

15 (A) with respect to a covered GRAS des-
16 ignation the Board categorizes into tier 1, not
17 later than 2 years after the date of enactment
18 of this Act;

19 (B) with respect to a covered GRAS des-
20 ignation the Board categorizes into tier 2, not
21 later than 4 years after the date of enactment
22 of this Act; and

23 (C) with respect to a covered GRAS des-
24 ignation the Board categorizes into tier 3, not

1 later than 10 years after the date of enactment
2 of this Act.

3 (g) DEFINITIONS.—In this section:

4 (1) COVERED GRAS DESIGNATION.—The term
5 “covered GRAS designation” means a designation
6 made by a manufacturer prior to 2000 that a sub-
7 stance used in food is generally recognized as safe,
8 as described in section 201(s) of the Federal Food,
9 Drug, and Cosmetic Act (21 U.S.C. 321(s)), includ-
10 ing any such designation made in which such manu-
11 facturer has not filed a petition under section 409
12 of the Federal Food, Drug, and Cosmetic Act (21
13 U.S.C. 348) or otherwise notified the Secretary of
14 such designation.

15 (2) FOOD.—The term “food” has the meaning
16 given such term in section 201(f) of the Federal
17 Food, Drug, and Cosmetic Act (21 U.S.C. 321(f)).

18 (h) TERMINATION OF BOARD.—The Board shall ter-
19minate, and this Act shall cease to be effective, 10 years
20 after the date of enactment of this Act.